By: Senator(s) Minor

To: Local and Private; Finance

SENATE BILL NO. 3118 (As Sent to Governor)

AN ACT TO AMEND CHAPTER 945, LOCAL AND PRIVATE LAWS OF 1998, TO PROVIDE THAT THE PROJECTS AUTHORIZED IN SUCH LAW SHALL BE 2 ADMINISTERED BY THE HOLLY SPRINGS RECREATIONAL FACILITIES BUREAU; 4 TO PROVIDE FOR THE MEMBERSHIP, POWERS AND DUTIES OF SUCH BUREAU; 5 TO INCREASE THE SPECIAL TAX THAT THE CITY OF HOLLY SPRINGS MAY 6 LEVY ON THE GROSS PROCEEDS OF CERTAIN SALES OF RESTAURANTS FROM 1%TO 2%; AND FOR RELATED PURPOSES. BE IT ENACTED BY THE 7 8 LEGISLATURE OF THE STATE OF MISSISSIPPI:

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- 10 SECTION 1. Chapter 945, Local and Private Laws of 1998, is
- 11 amended as follows:
- Section 1. As used in this act, the following words shall 12
- have the meanings ascribed to them in this section unless 13
- otherwise clearly indicated by the context in which they are used: 14
- 15 (a) "Act" means this act.
- 16 "Board of aldermen" means the Board of Aldermen of
- the City of Holly Springs. 17
- (c) "Bureau" means the Holly Springs Tourism and 18
- Recreational Facilities Bureau. 19
- (d) "City" means the City of Holly Springs, 20
- Mississippi. 2.1
- "Governing body" means the Mayor and Board of 2.2
- 23 Aldermen of Holly Springs, Mississippi.
- 24 (f) "Hotel" or "motel" means any establishment engaged
- in the business of furnishing or providing rooms intended or 25
- designed for dwelling, lodging or sleeping purposes to transient 26
- guests and which are known in the trade as such, where the 27
- establishment consists of five (5) or more guest rooms. The term 28
- 29 "hotel" or "motel" does not include any hospital, convalescent or

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30 nursing home or sanitarium, or any hotel-like facility operated by
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- 31 or in connection with a hospital or medical clinic providing rooms
- 32 exclusively for patients and their families.
- 33 (g) "Mayor" means the Mayor of the City of Holly
- 34 Springs, Mississippi.
- 35 (h) "Project" means the * * * development of the North
- 36 Memphis project; establishment of a historical district; the
- 37 construction of a multi-purpose sports complex and related
- 38 appurtenances within or in close proximity to the corporate limits
- 39 of the city, and shall include, but not be limited to, the
- 40 purchase of property for such purposes; construction of an
- 41 amphitheater and multi-purpose sports structures; construction of
- 42 and/or resurfacing of tennis courts; construction of and/or
- 43 improvements to baseball and softball fields; architect,
- 44 engineering and legal fees associated with the project; road
- 45 construction for access to facilities; parking areas; utilities;
- 46 restroom facilities; bleachers or other seating for tennis courts,
- 47 baseball fields and softball fields; and scoreboards.
- 48 <u>(i)</u> "Restaurant" means and includes all places within
- 49 the city where prepared foods and beverages are sold for
- 50 consumption whether such food is consumed on the premises or not,
- 51 and businesses that cater food. "Restaurant" as defined herein
- 52 does not include any school, hospital, convalescent or nursing
- 53 home, or any restaurant-like facility operated by or in connection
- 54 with a school, hospital, medical clinic, convalescent or nursing
- 55 home, or prison facility providing food for students, patients,
- 56 inmates, visitors and their families.
- 57 Section 2. (1) There is hereby created the Holly Springs
- 58 Tourism and Recreational Facilities Bureau which shall consist of
- 59 <u>nine (9) members who shall be appointed, qualified and take office</u>
- 60 within thirty (30) days after the effective date of this act. The
- 61 <u>initial appointments to the bureau shall be as follows:</u>
- 62 <u>(a) One (1) member appointed by the alderman</u>
- 63 representing Ward 1 for a term of two (2) years;
- (b) One (1) member appointed by the alderman
- 65 representing Ward 2 for a term of two (2) years;
- (c) One (1) member appointed by the alderman

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67 <u>representing Ward 3 for a term of three (3) years;</u>
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- (d) One (1) member appointed by the alderman
- 69 representing Ward 4 for a term of three (3) years;
- 70 (e) One (1) member appointed by the alderman elected at
- 71 <u>large for a term of four (4) years;</u>
- 72 <u>(f) One (1) member appointed by the Holly Springs</u>
- 73 Chamber of Commerce for a term of four (4) years; and
- 74 (g) Three (3) members appointed by the mayor and
- 75 confirmed by the board of aldermen. One (1) of whom shall be
- 76 appointed for a term of one (1) year, one (1) of whom shall be
- 77 appointed for a term of two (2) years and one (1) of whom shall be
- 78 appointed for a term of three (3) years. The members appointed by
- 79 the mayor shall be owners or managers of hotels, motels and
- 80 <u>restaurants who are residents of the city.</u>
- 81 (2) All succeeding appointments shall be made by the
- 82 appropriate appointing authority listed in subsection (1) of this
- 83 section for a term of four (4) years or until their successors are
- 84 <u>appointed and qualified.</u>
- 85 (3) Any member of the bureau may be disqualified and removed
- 86 <u>from office for any one (1) of the following reasons;</u>
- 87 (a) Conviction of a felony; or
- 88 (b) Failure to attend three (3) consecutive meetings
- 89 without just cause.
- 90 (4) Any vacancy shall be filled in the same manner as the
- 91 original appointment and shall be made for the unexpired term.
- 92 <u>Section 3. Before entering upon the duties of the office,</u>
- 93 <u>each member of the bureau shall enter into and give bond to be</u>
- 94 approved by the Secretary of State in the sum of Twenty-five
- 95 Thousand Dollars (\$25,000.00) conditioned upon the faithful
- 96 performance of his duties. Such bond shall be payable to the
- 97 State of Mississippi; and in the event of a breach thereof, suit
- 98 may be brought by the State of Mississippi for the benefit of the
- 99 <u>bureau.</u>

100 Section 4. (1) When the members of the bureau shall have been appointed and qualified as set forth herein, they shall meet 101 102 at quarters provided for them by the city after giving not less than ten (10) days' notice of the time and place of such meeting 103 104 by registered mail, postage prepaid, directed to each member of 105 the bureau at his regular address given to the Secretary of State at the time of his qualification and posting bond. At such 106 meeting a quorum shall be five (5) members, and a majority of 107 those members attending shall elect a president and secretary, 108 109 both of whom shall be members of the bureau, and shall adopt such 110 rules and regulations as may govern the time and place for holding 111 subsequent meetings, regular and special, and other rules and regulations not inconsistent with the provisions of this act. 112 (2) The bureau is authorized to employ an executive 113 director; employ personnel; obtain supplies; purchase, lease or 114 115 sell real property; own, furnish, equip and operate any and all 116 facilities and equipment necessary or useful in the promotion and development of tourism and the administration of the project; and 117 118 receive and expend, subject to the provisions of this act, 119 revenues provided by this act or from any source. 120 Section 5. In addition to the powers and authority granted under this act, the <u>bureau</u> shall have jurisdiction and authority 121 122 over all matters relating to the promotion and development of 123 tourism in the city, and the promotion, establishment, development, construction, furnishing and equipping of the 124 125 project. The bureau shall have the authority to enter into such 126 contracts and agreements as may be necessary to carry out the 127 intent of this act. In carrying out the provisions of this act, the <u>bureau</u> shall adhere to the provisions of the public purchasing 128 129 laws, public works contracts laws and public bid laws as provided 130 by the laws of the State of Mississippi, except as may be 131 expressly otherwise provided for herein. 132 The bureau is further authorized to receive and expend,

- 133 subject to the provisions of this act, revenues from any source
- 134 for the purposes enumerated herein.
- Section $\underline{6}$. (1) For the purpose of providing funds for $\underline{\text{the}}$
- 136 promotion and development of tourism in the city and the
- 137 promotion, establishment, development, construction, furnishing,
- 138 equipping, erection, operation and maintenance of the project,
- 139 there is hereby levied, assessed and shall be collected from every
- 140 person engaging in or doing business in the city, as provided in
- 141 subsection (2) of this section, a tax which may be cited as the
- 142 "recreation and public improvement promotion tax," which shall be
- 143 in addition to all other taxes now imposed.
- 144 (2) Such tax shall be in an amount not to exceed <u>two percent</u>
- 145 (2%) of the gross proceeds of sales of hotels and motels, and not
- 146 to exceed two percent (2%) of the gross proceeds of restaurants
- 147 derived from the sale of beer and alcoholic beverages that are
- 148 sold for consumption on the premises and from the sale of all
- 149 prepared foods.
- 150 (3) Persons, firms and corporations liable for the tax
- 151 imposed herein shall add the amount of tax to the sales price of
- 152 or gross proceeds of sales from the goods, products and services
- 153 subject to the tax and, in addition thereto, shall collect insofar
- 154 as practicable the amount of the tax due by them from the person
- 155 receiving the services or goods at the time of payment therefor.
- 156 (4) Such tax shall be collected as set forth in subsection
- 157 (3) above and paid to the State Tax Commission in the same manner
- 158 that state sales taxes are computed, collected and paid; and the
- 159 full enforcement provisions of Chapter 65, Title 27, Mississippi
- 160 Code of 1972, shall apply as necessary to the implementation and
- 161 administration of this act.
- 162 (5) The proceeds of such tax, less three percent (3%) to be
- 163 retained by the State Tax Commission to defray the costs of
- 164 collection, shall be paid to the city on or before the fifteenth
- 165 day of the month following the month in which they were collected.

- 166 The city, in turn, shall remit the funds to the bureau not less
- 167 than ten (10) days after receiving the funds from the State Tax
- 168 <u>Commission</u>.
- 169 (6) The proceeds of the tax shall not be considered by the
- 170 city as general fund revenues but shall be dedicated solely for
- 171 the purpose of carrying out the programs and activities of the
- 172 bureau relating to the promotion and development of tourism and
- 173 <u>related to the project.</u>
- 174 (7) Not more than two (2) months following the time that (a)
- the project has been completed, and (b)(i) either all principal,
- 176 interest, costs and other expenses for all bonds, notes or other
- 177 borrowings under this act have been paid and are completely
- 178 satisfied, or (ii) there exists in any special account established
- 179 to retire such bonds, notes or other borrowings an amount on
- 180 deposit which, together with any earnings on investments to accrue
- 181 to the account, is equal to or greater than the amount necessary
- 182 to pay such indebtedness, then the city may set the tax being
- 183 levied hereunder at a rate the avails of which will not exceed the
- 184 amount necessary to fund the promotion and development of tourism
- 185 <u>in the city and</u> to pay continuing operation and maintenance costs
- 186 of the project but in no event to exceed two percent (2%) of the
- 187 gross proceeds of sales of hotels, motels and restaurants.
- 188 Section 7. Before the taxes authorized by this act shall be
- 189 imposed, the governing body of the city shall adopt a resolution
- 190 declaring its intention to:
- 191 (a) Levy the tax, setting forth the amount of such tax
- 192 and establishing the date on which the tax initially shall be
- 193 levied and collected; and
- 194 (b) Issue bonds of the city to provide funds to defray
- 195 the cost of the project, setting forth the estimated amount of
- 196 bonds to be issued and a general description of the project, if
- 197 the governing body elects to include provisions for issuance of
- 198 bonds in such resolution.

199 The resolution shall state the time, date and place upon 200 which the governing body shall take action to authorize and direct 201 levying the tax and, if applicable, the issuance of bonds. resolution shall be published in a local newspaper at least three 202 203 (3) times over three (3) consecutive weeks, with the last publication made no less than seven (7) days prior to the date set 204 205 forth in the resolution on which the governing body would proceed 206 to levy the tax and, if applicable, issue the bonds. 207 If, after giving notice, twenty percent (20%) or fifteen 208 hundred (1500), whichever is less, of the qualified electors of 209 the city shall file a written petition against the levy of such 210 tax or the issuance of the bonds, or both, at or prior to the time and date set forth in the resolution, then such tax shall not be 211 levied and the bonds shall not be issued unless authorized by a 212 majority of the qualified electors of the city voting at an 213 214 election to be called and held for such purpose or purposes. 215 election shall be conducted in the same manner as other city elections, and the governing body shall direct the city election 216 217 commissioners to conduct such election. The effective date of such tax levy shall not be sooner than the first day of the second 218 219 month from the date the governing body adjudicated no protest to 220 levying the tax or the date of a favorable election on the 221 question of levying the tax, as the case may be. If no protest or 222 an insufficient protest is presented, the bonds may be issued at any time within two (2) years of the date the governing body 223 224 adjudicates no protest or, in the alternative, within two (2) years of a favorable election on the issuance of the bonds. 225 Before the effective date of the tax levy approved herein, 226 227 the governing body shall furnish a certified copy of the resolution evidencing such tax levy to the Chairman of the State 228 229 Tax Commission. Section 8. The bureau shall adopt its first budget of 230

receipts and expenditures to cover the period beginning with the

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232 effective date of the tax and ending with the end of the city's

233 fiscal year; and, thereafter, the budget shall be on the same

- 234 fiscal basis as the budget of the city.
- 235 Section 9. Accounting for receipts and expenditures of the
- 236 funds herein described shall be made separate from the accounting
- 237 of receipts and expenditures of the general fund and any other
- 238 funds of the city. The records reflecting the receipts and
- 239 expenditures of the funds prescribed herein shall be audited
- 240 annually as a part of the annual audit of the city or by
- 241 independent audit if so determined by the governing body. Such
- 242 audit shall be made and completed as soon as practicable after the
- 243 close of the fiscal year, and expenses of such audit may be paid
- 244 from the funds derived pursuant to Section $\underline{6}$ of this act.
- Section <u>10</u>. The governing body of the city may borrow money
- 246 for the purposes set forth in this act in any one or any
- 247 combination of the following methods: The city is authorized to
- 248 issue, from time to time, negotiable bonds of the city for the
- 249 purposes set forth in Section 5 of this act and to pay for costs
- 250 of issuing the bonds (including bond insurance, credit
- 251 enhancements, rating agency fees and legal fees and expenses),
- 252 which bonds may be secured by all or any portion of the tax
- 253 revenue generated in Section 6 of this act, along with such other
- 254 security as may be provided by the city. The city is further
- 255 authorized to incur debt, borrow funds and/or issue bonds for the
- 256 purposes set forth in Section <u>5</u> herein pursuant to Section 31-25-1
- 257 et seq., Mississippi Code of 1972. Revenue bonds authorized to be
- 258 issued or debt incurred under this act shall not be included
- 259 within the limitation on indebtedness imposed in Section
- 260 21-33-303, Mississippi Code of 1972.
- 261 The city is hereby further authorized to issue general
- 262 obligation bonds of the city pursuant to Section 21-33-301 et
- 263 seq., Mississippi Code of 1972; provided, however, that upon
- 264 compliance with the requirements set forth in Section 7 of this

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     act, compliance with Sections 21-33-307 through 21-33-311,
     Mississippi Code of 1972, shall not be required. General
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     obligation bonds issued pursuant to this paragraph shall be exempt
     from the debt limit imposed by Section 21-33-303, Mississippi Code
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     of 1972, to the extent that such debt is paid with the tax
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     revenues generated pursuant to Section \underline{6} hereof and not with an ad
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     valorem tax levy.
          Section <u>11</u>. If the city elects to issue revenue bonds to
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     defray the cost of the project, such bonds may be serial or term;
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     redeemable, with or without premium, or nonredeemable and
     registered with registration privileges as to principal and
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     interest; shall bear interest at a rate to be determined pursuant
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     to the sale of the bonds; and shall be payable at such time or
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     times as shall be prescribed in the ordinance authorizing them.
     The bonds shall mature at such time or times, not exceeding the
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     estimated life of the improvements and in no event longer than
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     thirty (30) years from their date, and at such place or places, as
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     shall be prescribed in the ordinance authorizing their issuance.
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     All bonds and interest thereon issued pursuant to the authority
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     granted in this act shall possess all the qualities of negotiable
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     instruments. The bonds shall be executed in such manner and shall
     be substantially in the form prescribed in the authorizing
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     ordinance. In case any of the officers whose signatures or
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     countersignatures appear on the bonds shall cease to be such
     officers before delivery of such bonds, such signatures or
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     countersignatures shall nevertheless be valid and sufficient for
     all purposes the same as if they had remained in office until such
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     delivery. No bond shall bear more than one (1) rate of interest.
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      Each bond shall bear interest from its date to its stated
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     maturity date at the interest rate specified in the bid.
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     bonds of the same maturity shall bear the same rate of interest
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     from date to maturity. All interest accruing on such bonds so
     issued shall be payable semiannually or annually, except that the
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first interest payment on any such bond may be for any period not exceeding two (2) years.

300 No interest payment shall be evidenced by more than one (1) rate of interest. Such bonds shall be sold in such manner and 301 302 upon such terms as the governing body of the city shall determine, 303 provided that such bonds shall not bear a greater overall maximum 304 interest rate to maturity than that allowed in Section 75-17-103, Mississippi Code of 1972, and the interest rate on any one (1) 305 306 interest maturity shall not exceed the maximum interest rate 307 allowed on such bonds. If the bonds are serial bonds, such bonds shall mature annually, and the first maturity date thereof shall 308 309 not be more than two (2) years from the date of such bonds. Such bonds shall be legal investments for trustees and other 310 fiduciaries, and for savings banks, trust companies and insurance 311 companies organized under the laws of the State of Mississippi. 312 313 The principal of and interest on such bonds shall be payable 314 solely from the revenues derived from levying the tax described in Section 6 of this act and such other security as may be provided 315 316 by the city. No bond issued pursuant to the authority granted in this section shall constitute an indebtedness of a municipality 317 within the meaning of any statutory or charter restriction, 318 limitation or provision. It shall be plainly stated on the face 319 320 of each such bond in substance that the same has been issued 321 pursuant to the authority granted in this act and that the taxing power of the city is not pledged to the payment of such bond or 322 323 interest thereon, and that such bond and the interest thereon are 324 payable solely from the revenues derived from levying the tax described in Section $\underline{6}$ hereof and such other security as may be 325 provided by the city. 326

Such bonds shall be sold at public or private sale and, if sold at public sale, shall be sold in the manner provided by Section 31-19-25, Mississippi Code of 1972.

330 The city is hereby authorized to employ investment bankers,

- 331 underwriters, financial advisors, legal counsel, bond counsel and
- 332 such other required professionals and to pay the fees and expenses
- 333 incidental thereto.
- 334 Section 12. This act, without reference to any other statute
- 335 not referred to herein, shall be deemed to be full and complete
- 336 authority to carry out the activities set forth herein, including
- 337 levying the tax authorized pursuant to Section 7 hereof, borrowing
- 338 money and issuing bonds; and this act shall be construed as an
- 339 additional and alternate method therefor.
- 340 Section 13. Any bonds issued under the provisions of this
- 341 act may be validated in the manner provided by law.
- 342 Section 14. The governing body of the city is further
- 343 authorized and empowered to adopt any and all lawful resolutions,
- 344 orders or ordinances; execute and deliver such agreements,
- 345 contracts, indentures and certificates; and do and perform any and
- 346 all other acts and things necessary and requisite to levy the tax,
- 347 issue the bonds and carry out the purposes of this act.
- 348 Section <u>15</u>. The governing authorities of the City of Holly
- 349 Springs, Mississippi, shall submit this act, immediately upon
- 350 approval by the Governor, or upon approval by the Legislature
- 351 subsequent to a veto, to the Attorney General of the United States
- 352 or to the United States District Court for the District of
- 353 Columbia in accordance with the provisions of the Voting Rights
- 354 Act of 1965, as amended and extended.
- 355 Section <u>16</u>. This act shall take effect and be in force from
- 356 and after the date it is effectuated under Section 5 of the Voting
- 357 Rights Act of 1965, as amended and extended.
- 358 SECTION 2. This act shall take effect and be in force from
- 359 and after its passage.